#### **VILLAGE OF ZEBALLOS**



AGENDA for the Special Meeting of Council held Thursday, July 21, 2022 at 7:00 pm at 157 Maquinna Ave, Zeballos.

We would like to acknowledge we are on unceded First Nations land of Ehattesaht Chinehkint territory.

#### CALL TO ORDER AND APPROVAL OF AGENDA

#### 2. BYLAWS

**2.1** General Local Elections and Assent Voting Bylaw #541-2022

Page 1

#### **Recommendation:**

THAT General Local Elections and Assent Voting Bylaw #541-2022 be read a first, second and third time.

#### 3. **NEW BUSINESS**

**3.1** 2021 Annual Report

Page 7

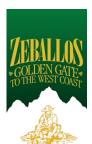
This meeting provides an opportunity for public input and comment regarding the 2021 Annual Report as prepared and available to the public since June 14, 2022.

#### **Recommendation:**

THAT the 2021 Annual Report be adopted.

#### 4. PUBLIC QUESTION PERIOD

#### 5. ADJOURNMENT



#### **STAFF REPORT**

To: Mayor & Council

From: Alana Janisse, A/CAO Village of Zeballos

May 11, 2022

#### **General Local Election and Assent Voting Procedures Bylaw**

#### **PURPOSE**

The purpose of this report is to advise on a new election and assent voting bylaw.

#### **BACKGROUND**

The 2022 General Local Election will take place on October 15, 2022. Any election bylaw amendments or new bylaws repealing existing election bylaws must be adopted by Monday, July 4, as per section 56 of the *Local Government Act*.

#### **ANALYSIS**

In reviewing the Villages' current election bylaw a number of changes were required, therefore a new bylaw has been drafted with a clause to repeal the existing bylaw which was adopted in 2015 (Bylaw #504-2015). The legislation has seen numerous changes in the past 7 years since its adoption.

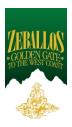
All of the legislative references in the bylaw have been removed. It is not recommended, or mandatory, to quote these citations. Keeping them in place commonly results in the necessity to write bylaw amendments simply as a housekeeping exercise. This is not a good use of staff capacity, nor does it allow the bylaw to stay current.

In addition, there is highly prescriptive language that could bind the Chief Election Officer. This is not best practices, and could impact a situation where a ministerial order may be required.

An updated format and definitions have also been used, as has been the case with all Village bylaws in 2022. Unnecessary sections, or verbose language, have been removed where it is no longer valid or necessary. An enhanced mail ballot voting section was added to ensure legislative compliance.

#### **RECOMMENDATION**

THAT "Election and Assent Voting Procedures #541-2022", be given first, second and third reading.



## The Corporation Of The Village Of Zeballos

# A Bylaw to Establish Various Procedures for the Conduct of Local Government Elections and Assent Voting

Bylaw #541-2022

**WHEREAS** under the *Local Government Act,* (the *Act),* the Council may, by bylaw, determine various procedures and requirements to be applied to the conduct of local government elections and assent voting;

**AND WHEREAS** Council wishes to establish voting procedures and requirements under that authority;

**NOW THEREFORE** the Council, in open meeting assembled, enacts as follows:

#### 1. CITATION

This bylaw may be cited for all purposes as Village of Zeballos "Election and Assent Voting Procedures #541-2022".

#### 2. **DEFINITIONS**

Council means the Mayor and Council of the Village of Zeballos;

CEO means the Chief Election Officer;

**DCEO** means the Deputy Chief Election Officer;

**PEO** means the Presiding Election Official.

#### 3. VOTER REGISTRATION

- 3.1 For the purposes of all elections and assent voting, a person may register as an elector only at the time of voting for both general voting day and advance voting opportunities.
- 3.2 Registration as an elector under this bylaw is effective only for the voting or other matters on which the opinion of the electors is being sought at the time of voting.

#### 4. ADDITIONAL GENERAL VOTING OPPORTUNITIES

The Council authorizes the CEO to establish additional general voting day opportunities for general voting day and to designate the voting places and set the voting hours.

#### 5. ADDITIONAL ADVANCE VOTING OPPORTUNITIES

The CEO is authorized to establish dates for additional voting opportunities in advance of general voting day and to designate the voting places and set the voting hours for the voting opportunities.

#### 6. MAIL BALLOT VOTING

The CEO is authorized to establish dates for additional voting opportunities in advance of general voting day and to designate the voting places and set the voting hours for the voting opportunities.

#### 7. MAIL BALLOT VOTING PROCEDURES

Notwithstanding the requirements under the *Act*, procedures for mail ballot voting are set out in Schedule A to this bylaw.

#### 8. MAIL BALLOT VOTING TIME LIMITS

The CEO is authorized to establish time limits in relation to mail ballot voting.

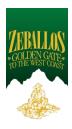
#### 9. RESOLUTION OF TIE VOTE AFTER JUDICIAL RECOUNT

In the event of a tie vote after the completion of a judicial recount, the results will be determined by lot.

#### 10. REPEAL

The following bylaw, and amendments thereto, are hereby repealed; Village of Zeballos, "General Local Government Elections Bylaw #504, 2015."

| READ a first time on the day of June       | e, 2022.   |
|--|------------|
| READ a second time on the day of Ju        | une, 2022. |
| READ a third time on the day of Jun        | e, 2022.   |
| ADOPTED on the $\_\_\_$ day of June, 2022. |            |
|  |            |
|  |            |
|  |            |
| Corporate Officer                          | Mayor      |



#### The Corporation Of The Village Of Zeballos

# A Bylaw to Establish Various Procedures for the Conduct of Local Government Elections and Assent Voting Bylaw #541-2022

#### **SCHEDULE A**

#### 1. APPLICATION PROCEDURE

A person wishing to vote by mail ballot shall apply by giving their name and mailing address to the CEO, or designate, and a mail ballot package will be made available to eligible applicants.

#### 2. VOTING PROCEDURE

To vote using a mail ballot, the elector shall mark the ballot in accordance with the instructions contained in the mail ballot package provided by the CEO, or designate. After marking the ballot, the elector shall:

- (a) place the ballot in the secrecy envelope provided and seal the secrecy envelope;
- (b) place the sealed secrecy envelope in the return envelope; complete and sign the Qualification Check List / Declaration Form; and place the completed form in the return envelope;
- (c) place a completed elector registration application, if required, in the return envelope, and then seal the return envelope;
- (d) mail, or have delivered, the return envelope and its contents to the CEO, or designate at the address specified so that it is received **no** later than the close of voting on general voting day.

#### 3. BALLOT ACCEPTANCE OR REJECTION

- (a) Upon receipt of the outer envelope and its contents, the CEO, or designate shall record the date of such receipt and shall then open the return envelope and remove and examine the Qualification / Declaration Form and the completed elector registration application form(s), and determine if the package is accepted or rejected.
- (b) If satisfied as to:
  - i. the identity and entitlement to vote of the elector whose ballot is enclosed;
  - ii. the completeness of the Qualification / Declaration Form; and
  - iii. the fulfilment of the requirements of the *Local Government Act* in the case of a person who is registering as a new elector; then

the CEO, or designate, shall mark the return envelope as "accepted", and shall place the secrecy envelope in a ballot box in accordance with the *Act*.

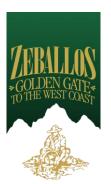
- (c) At the close of general voting, the ballot box shall be opened under the supervision of the CEO, or designate, and in the presence of at least one (1) other person and any scrutineers present.
- (d) Rejected secrecy envelopes and their contents shall remain unopened and be subject to the retention and destruction of election materials as per the *Act*.

#### 4. CHALLENGE OF ELECTOR

Sufficient records will be kept by the CEO so that challenges of the elector's right to vote may be made in accordance with the intent of the *Act*.



# VILLAGE OF ZEBALLOS 2021 ANNUAL REPORT



For the fiscal year ending December 31, 2021

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MESSAGE FROM THE MAYOR

This past year has been like no other and has had its fair share of changes, opportunities and challenges in the Village.

#### **COVID 19 (January – present)**

This global pandemic has given us many challenges with delivery of service, public input, and safety of those in our area. There have been a multitude of ever-changing provincial orders and recommendations to keep up with and a state of local emergency in the province that lasted until June 2021. These past 2 years have been especially tough on mental health, those who are immune compromised and the elderly. We have all had to make tough decisions regarding business, outside commitments, family holidays and personal protection to slow the spread of this virus. We applaud each and every member of community who kept people safe by social distancing, got vaccinated at one of the available community vaccination clinics, and made personal sacrifices to keep each other safe. We look forward to the day that this pandemic is a memory.

#### **Elections**

In 2021, we saw another by-election in Zeballos with a final appointment to the Council in January. Many thanks to Councillor Al Rodgers for your willingness to work for, and with, the constituents we serve. Councillor Rodgers has proven to be a valuable voice at the table and we welcome him and his continued thoroughness and thoughtfulness as we debate local issues and plan for the future of the Village.

#### Taxes, Financial Plans, Strategic Planning, Reports/Assessments and Budgets

Council provided direction to raise the tax rates at a like cost of living (COLA) rate increase of 3%. We completed a Housing Needs Report early in the year and a Dock Assessment report later in the spring which was prefaced by public outreach highlighting the safety issues in those areas. The assessment report led to a municipal and airplane dock closure in August of 2021, where staff worked hard to work with outside organizations and local business to mitigate potential issues. Council is striving to repair/replace this infrastructure in early in 2022. The Province provided a Gas Tax top up this year and we were fortunate to receive a generous donation to the Fire Department from the Ehattesaht Chinehkint First Nation through Indigenous Services Canada which provides a small municipality like ours opportunities for new, unexpected spending. We look to the future with an eye on basing expenditures on our annual strategic priorities reviews, assessment and planning reports, and use of the 2020 COVID Relief funding.

#### **Staffing changes**

We have navigated multiple staffing transitions this year using mentoring, consultants and training opportunities to maximize the benefit of our staff. We were happy to welcome a new member to the VOZ team in 2021 after the loss of CAO Meredith Starkey mid-year. She was an excellent CAO, with superb public relations skills and added much to the fiber of the village as she helped provide valuable guidance to Council in their navigation of decision making through the last 3 years. She will be sorely missed. Shannon Carlow was welcomed to the Village in July and has quickly tried to familiarize herself, using the many skills she brought to the table when she joined our team. The complexities that come with the Village of Zeballos CAO position require a good knowledge of legislation, general governance, public works, human resources, and exemplary public relations which she will bring to this position in the future. Welcome to the team, CAO Carlow.

#### **Grants, Opportunities and Partnerships**

The Village continues to seek partnerships with First Nations, other levels of government, neighboring municipalities and districts. Awarded in 2021, we received two FireSmart grants one which was administered through SRD and provided FireSmart stairs and landings for the community hall. The other was administered through the Village of Zeballos Municipal Clerk, Alana Janisse, which provided a rebate program to homeowners, an Official Community Plan review through a fire smart lens and wood chipping services to community. Thank you, Alana! An Emergency Support Services grant report was finalized last year which provided the generator at the Village office which will serve us well for years to come. We have applied for an Evacuation Planning Route grant in partnership with Nuchatlaht and Kyuquot and we also entered a process with Public Safety Canada, Nuchatlaht, Ehattesaht and Kyuquot concerning Community Safety Planning which will start in 2022. The Municipal Services Agreement established with the SRD has allowed the village to move forward in naming a Bylaw Officer for the Village. The SRD's Bylaw officer has worked with us and community members to ensure education and compliance on many unsightly properties this year, and we look forward to continuing this partnership to work towards compliance with other bylaws in the municipality going forward.

#### **Boards and Committees**

While the Village still struggles to fill positions on other local Boards and Committees, the Zeballos Volunteer Fire Department also sees ups and downs in membership numbers. The effect of a decision made by BCEHS also has ramifications for our local emergency services. We took up the fight with many partners in municipalities, Nations, UBCM, and our MLA, and were happy with the change to the makeup of positions here. Please consider becoming a member of a board or committee, volunteer, a ZVFD member or serving your community in another emergency prevention or response position.

#### **New initiatives**

There have also been some great initiatives in this last year like the push to advance tourism in our area. Hiring of a tourism consultant was advocated for and taken up by one of our councillors, Justin Janisse. We thank him for bringing this important exposure to the Village through a tourism lens and council will be discussing ways to meet the needs and provide positive experiences from a municipal services standpoint in the future as we see the tourism traffic increase with the addition of a Tourism Facebook page and Instagram posts.

This year saw the first National Day of Truth and Reconciliation observed. This highlights the continued work we need to do to commemorate and recognize the tragic and painful history and ongoing impacts of residential schools and the horrors that the stolen children and Survivors of residential schools, their families and communities faced historically and daily. This is a vital component of the reconciliation process.

Also, our annual spring clean-up continued in 2021 with many residents cleaning their yards and homes from debris. The Good Food Box program was continued in our community this year with use of the hall donated by way of a grant in aid to Greenways Trust for their continuation of this important program. Trails also continue to be top of mind with the land acquisition from WFP in early spring in preparation for the U4C trail, and a proposal to work with partners and community members on an Estuary trail proposal - fingers crossed.

Council also continues to advocate at UBCM for FSR improvements both to the village and beyond, a wharf and foreshore project for Lot 501 (for enhancement and efficiencies) as well as to BC Ambulance for appropriate coverage and BC Hydro regarding concerns about outages. Also, 2021 saw a new Census form released. Thank you to all who filled out this information which provides valuable data to municipal, provincial and federal governments so we are better able to offer support services and programs that are tailored to our residents, such as family services, housing, skills training for employment centres and population data and projections.

Finally, I continue to be proud to serve this beautiful community with its resilient population and I am looking forward to the new opportunities 2022 will bring.

Julie Colborne,

Mayor, Village of Zeballos

#### INTRODUCTION TO ZEBALLOS — A TINY PARADISE

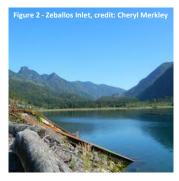
Nestled in the heart of Nootka Sound on Vancouver Island, the Village of Zeballos is located on the unceded territory of the Ehattesaht Chinehkint First Nation. The lush rainforest, pristine lakes and rivers, and the bountiful ocean inlets in this region have been home to the Ehattesaht Chinehkint people for thousands of years.

Incorporated in 1952, the Village of Zeballos has an amazing history of gold mining, iron mining and logging operations. During the gold mining boom of the 1930s and -40s, the community boasted a population of approximately 2,000. Currently recognized as the smallest municipality in British Columbia, Zeballos is home to roughly 126 people.

Zeballos is a jewel of the North West Coast of Vancouver Island. Our tiny paradise is a wonderful place to unplug and reconnect with nature. Revel in the opportunity to breathe the clean air and drink the award-winning drinking water. The proximity of wildlife, outdoor recreation, and world famous history make this quiet, restful village a great place to live and to visit.

Zeballos has historically had a resource-based economic driver. Times have changed and economic sustainability must be found elsewhere. Zeballos is increasingly becoming a destination for travellers who are looking for the excitement of wilderness recreation and for those wishing to delve into its astounding waters.

The Village of Zeballos Council and Staff are mindful of both the opportunities and the challenges of living in a rural community. Many municipalities across BC are suffering as infrastructure fails. Village of Zeballos Council is committed to tackling these issues head on in a fiscally responsible way.













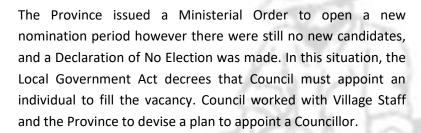
#### **MUNICIPAL SERVICES & OPERATIONS SUMMARY FOR 2021**

This Annual Report is prepared by the Village of Zeballos as required by s. 98 of the Community Charter.

#### 1. Executive

#### By-Election

In October of 2020, the Village called a by-election after the resignation of Councillor Candace Faulkner. The sole candidate in this election withdrew after the close of the nomination period. This meant there were no candidates for our by-election; a very rare occurrence in British Columbia, thus requiring Provincial intervention.



In February 2021, after an appointment campaign, Al Rodgers graciously put his name forward to be appointed by Council to fill the vacant seat. Councillor Rodgers is a welcomed addition to the Council table.





#### **Council Initiatives**

This year, Council decided to advance tourism industry in the area by creating a social media presence for the Zeballos region. Councillor Justin Janisse, appointed to the Tourism Portfolio, worked closely with a social media contractor to establish Tourism Zeballos on both Facebook and Instagram. These media platforms are showcasing the natural beauty of the area, and bring exposure to the tourism related businesses in the community.

September 30<sup>th</sup> was designated as the first National Day of Truth and Reconciliation. Village Council and Staff observed this day as a statutory holiday to raise awareness of the very tragic legacy of residential schools, and to honour the thousands of Survivors.

Additionally, Council provided a grant-in-aid to the Greenways Land Trust for their Strathcona Good Food Box Program. The grant was for use of the Community Hall to facilitate a bi-weekly food box delivery to residents of the Valley.

#### 2. Community Services

#### Zeballos Library

Upon reopening the library after COVID-19 restrictions lifted, our Library Council Liaison Councillor Al Rodgers, worked with our volunteers to fulfil consistent hours and volunteer coverage at the library. The enthusiastic volunteers have been working diligently to clean, organize, and catalogue books, as well as integrate newly donated books and retire older books. These volunteers have worked hard to provide a welcoming space for locals and tourists alike.



#### Zeballos Museum

Due to the ongoing pandemic, a Museum Host was not hired in 2021; instead, the Museum was open by appointment only with assistance from Heritage Board Member, Lorna Welch. Despite the change in operations, we continued to see a number of visitors requesting access to the museum. The summer of 2021 saw an influx of tourist visiting the area and requests for museum tours.

#### 3. Protective Services

#### COVID-19 Pandemic

This year, we continued to see the effect of COVID-19 in our everyday lives. Many Village-owned

facilities shut down temporarily, had reduced hours or had strategies and plans in place to prevent transmission of the virus. Staff and Council worked with VIHA and other governing authorities to communicate Public Health Orders and Guidelines to residents of the valley.

The impact of this pandemic significantly slowed down our day to day operations, with our Village Staff doubling as our emergency program personnel, and having to take new safety precautions to protect our staff and visitors.

#### Wildfire

After a significant dry spell in our coastal temperate rainforest, another wildfire was spotted in a logging cut block a few kilometers west of Ehatis. The fire was ignited by lightning, and promptly assessed by the Zeballos Volunteer Fire Department. Our department worked in tandem with the BC Wildfire Service and

TireSmart your home and get paid to do it:
FireSmarting your home reduces the likelihood of damages in a wildfire and you farmed manage to the control of the paid to do it:
FireSmarting your home reduces the likelihood of damages in a wildfire and you face receive up to \$500 through the FireSmart Homeowere Rebase Program.

After an assessment of your home, get paid \$25 hour to do pre-superved work yourself on your own home:
Puring Limming or remoring baselines of the same of your own home.
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local contractors to rebuild the washed out section of road to gain access to the fire. The fire was extinguished in a timely manner preventing any significant damage. We are thankful for the quick response from our local department, and for BC Wildfire Service's swift attention.

#### FireSmart Grant Funding

The Village benefited from two FireSmart grants this year; one administered by the Village of Zeballos, and another administered by the Strathcona Regional District. The Village was awarded \$50,000 to complete curbside wood chipping, a FireSmart rebate program for homeowners to FireSmart their properties, as well as a review of our Official Community Plan through a FireSmart lens.

The FireSmart grant administered by the Strathcona regional district funded the replacement of the wooden stairs and landings on the exterior of the Zeballos Community Hall. The stairs were replaced by a contractor in the fall and provide FireSmart resiliency to a historic Village asset.

#### Community Emergency Preparedness Fund Grant

The Village was awarded \$750,000 from the Community Emergency Preparedness Fund (CEPF) for the Zeballos Slope Hazard Mitigation project. This funding is to be used to complete capital works to mitigate the risk of rock fall and debris flow from the slope above east Zeballos. Preliminary phases of this project have been funded with \$300,000 from the CEPF Flood Risk Assessment, Flood Mapping, and Flood Mitigation Planning Fund. The Village received \$150,000 in 2018 to update our flood plain map, and an additional \$150,000 in 2020 to undertake a hazard mitigation feasibility study. The funding awarded this year is to complete the mitigation works recommended by the feasibility study.

#### 4. Public Works Department

#### Seaplane Dock and Municipal Wharf Closures

Due to safety concerns, both the Seaplane Dock and the Municipal Wharf were temporarily closed for the remainder of the year until staged repairs could be completed. Access was restricted to medical personnel only.



#### **Equipment Upgrades**

The Public Works department saw two important equipment upgrades. The Village replaced the Supervisory Control And Data Acquisition (SCADA) system which monitors our water pumps and reservoir levels along with sewer lift station activities. The replacement of outdated SCADA equipment allows our public works staff to be more efficient in their monitoring and operating roles, and provides a reliant form of technology to ensure the Village is receiving necessary water and sewer services adequately.

The mobile lift station generator was also replaced. This mobile generator is a vital tool used in power outages to pump effluent from each lift station. The use of this generator allows our residents to continue using the sewer system in times with no power. With the replacement of the generator, our staff can continue to provide this essential service to the communities of Zeballos and Ehatis.

# **EXECUTIVE**

#### **PUBLIC RELATIONS**

#### **Strategies**

- Renew protocol agreement with Nuchatlaht First Nation
- → Council to Council Meetings with Ehattesaht/Chinehkint and Nuchatlaht First Nations

#### **Progress Measures**

- ☐ Signed protocol agreement with Nuchatlaht First Nation
- ☐ Council to Council Meetings have occurred

#### **OFFICIAL COMMUNITY PLAN REVIEW**

#### **Strategies**

→ Break work into small sections to complete over time and secure funding for each piece.

#### **Progress Measures**

- Development Permit Area redefined via Slope
   Mitigation Feasibility Study
- ☐ FireSmart review of OCP

#### **ECONOMIC STABILITY**

#### **Strategies**

- → Research Transfer Station and/or industrial site requirements and demand
- → Tourism marketing via online stream

#### **Progress Measures**

- ☐ If necessary, land identified for industrial site
- Action plan in place toward development of industrial site

# **ADMINISTRATION**

#### **POLICIES AND BYLAWS**

#### **Strategies**

→ Complete bylaw and policy review

#### **Progress Measures**

☐ Fewer bylaws in need of housekeeping amendments

# 2022

# COUNCIL PRIORITIES & PROGRESS MEASURES

Strategies are this year's priorities for Village Council.

Progress Measures will be tracked and reported in next year's Annual Report.

# **COMMUNITY SERVICES**

#### **LOCAL MAINTENANCE & BEAUTIFICATION**

#### **Strategies**

- → Engage CVRD educators to encourage recycling
- → Maximize revenue collection from parking fees
- → Continue with parking attendant patrols

#### **Progress Measures**

- ☐ Encourage annual recycling event
- Parking attendant retained

#### **PARKS & TRAILS**

#### **Strategies**

- → Ongoing engagement with the Community Unity Trail (CUT) project
- → Develop a strategic plan for ongoing management of Village Trail network
- → Create seating areas in parks
- → Replacement of estuary trail

#### **Progress Measures**

- U4C Society holding regular meetings and designated representatives reporting to Council
- Purchase and install 5 picnic tables for use in park spaces
- ☐ Secure grant funding for estuary trail replacement with regional stakeholders

# **PUBLIC WORKS**

#### **FORESHORE**

#### **Strategies**

- → Engineered assessment of seaplane dock and municipal dock
- → Research and develop a plan for Lot 501
- → Repair of Municipal Wharf
- → Repair/replacement of seaplane dock

#### **Progress Measures**

- ☐ Identify funding and source work for dock assessments
- UBCM meeting for funding and guidance; develop strategies and a way forward to a cohesive plan
- ☐ Municipal Wharf open, safe and useable
- ☐ Seaplane Dock open, safe and useable

#### **ROADS & BRIDGES**

#### Strategies

- → Pursue pot hole and sink hole repairs along all roadways working with the various jurisdictions
- → Encourage Road User Group (RUG) meetings and cooperation
- → Finalize Sugarloaf Bridge project and related paving
- → Assessment on Pandora Slough Culvert
- → Reno Street Culvert Replacement

#### **Progress Measures**

- ☐ Monitor effectiveness of communications (i.e.. Number of trouble spots increasing or decreasing)
- ☐ 1 Road User Group meeting held
- ☐ Signage and traffic controls on bridge approaches
- ☐ Pandora Slough assessment report received
- ☐ Funding secured for Reno Street Culvert Replacement

#### **SEWER SERVICES**

#### Strategies

- → West Side Sewer Expansion Project
- → East Side Sewer Project
- → Implement improvements to Lift Station #2
- → Community Hall Septic System Replacement

#### **Progress Measures**

- ☐ Continue meeting with ECFN and staff
- ☐ Secure funding to build East Side Sewer project; Council to set budget priority
- ☐ Lift Station #2 repair/replacement budget item approval
- ☐ Septic system replaced

|                       |   | PRIORITY |   |   | OUTCOME                               |   |  |
|-----------------------|---|----------|---|---|---------------------------------------|---|--|
|                       | CATEGORY  | YEAR     | OBJECTIVES/STRATEGIES   | MEASURES  | 2020                                  | 2021  | 2022   |
| Executive             | Public Relations  | 2019     | C2C Meetings with neighbouring First Nations.   | C2C Meetings have occurred.   | Ongoing                               | Ongoing   | Ongoing  |
|                       |   | 2019     | Renew Protocol Agreement with<br>Nuchatlaht Tribe.  | Signed Protocol Agreement in place with the Nuchatlaht First Nation.  | Ongoing.                              | Ongoing.  | Ongoing.   |
|                       | OCP Review  | 2020     | OCP strategy: Break work into small sections to complete over time and secure funding for each piece.                                 | Development Permit Area redefined via Slope Mitigation Feasibility Study.   | Feasibility study contracted.         | Ongoing.  | Ongoing.   |
|                       |   | 2021     | OCP strategy: Break work into small sections to complete over time and secure funding for each piece.                                 | FireSmart review of OCP;<br>funding and source<br>supplier.   |                                       | Funding identified.                                 | Ongoing.   |
|                       | Economic<br>Stability   | 2019     | Research Transfer Station and / or Industrial Site requirements and demand.   | <ol> <li>If necessary, land<br/>identified for industrial site.</li> <li>Action plan in place with<br/>specific steps toward<br/>development of industrial<br/>site.</li> </ol> | Ongoing.                              | Ongoing.  | Ongoing.   |
|                       |   | 2021     | Tourism Marketing Plan via online stream.   | Post pandemic responses to websites and social media web traffic.   |                                       | Budget approved.<br>Service provider<br>identified. | Complete.  |
| Administration        | Policies and<br>Bylaws  | 2019     | Complete bylaw and policy review.   | Fewer bylaws in need of housekeeping amendments.  | Ongoing                               | Ongoing   | Ongoing  |
| Community<br>Services | Local<br>Maintenance and<br>Beautification<br>(Within Village | 2020     | Engage CVRD educators to encourage recycling.   | Encourage an annual event.  | Priority Identified.                  | Ongoing.  | Complete.  |
|                       | Limits)   | 2019     | Maximize revenue collection from parking fees; Continue with parking attendant and patrols.   | Parking Attendant retained.   | Priority reaffirmed in 2020. Ongoing. | Priority reaffirmed in 2021. Ongoing.               | Complete.  |
|                       | Parks & Trails  | 2019     | Ongoing engagement with the Community Unity Trail (CUT) project.  | U4C Society holding regular meetings and designated representatives reporting to Council.   | Ongoing.                              | Ongoing.  | Ongoing.   |
|                       |   | 2019     | Develop a strategic plan for ongoing management of Village trail network.   |   | Ongoing.                              | Ongoing.  | Ongoing.   |
|                       |   | 2022     | Create seating areas in parks   | Purchase and intall 5 picnic tables for use in park spaces  |                                       |   | Priority Identified.<br>Budget item<br>approved. |
|                       |   | 2022     | Replacement of Estuary Trails   | Secure funding via grant application with regional stakeholders   |                                       |   | Priority Identified.                             |
| Public Works          | Foreshore   | 2019     | Engineered assessment of  | Identify funding and source   |                                       |   |  |
| r duite works         | Toteshore   | 2019     | seaplane dock and municipal dock.  Research and develop a plan for Lot 501.   | work.  UBCM meeting for funding and guidance - Develop strategies and a way forward to a cohesive plan.   | Priority Identified.  Ongoing.        | Complete. Ongoing.                                  | Ongoing.   |
|                       |   | 2022     | Repair of Municipal Wharf   | Municipal Wharf open, safe and useable.   |                                       |   | Priority Identified.<br>Budget Item<br>approved. |
|                       |   | 2022     | Repair/Replacement of Seaplane<br>Dock  | Seaplane Dock open, safe, and useable.  |                                       |   | Priority Identified.  Budget Item approved.      |
|                       | Roads and<br>Bridges  | 2019     | Pursue pot hole and sink hole repair along all roadways working with the various jurisdictions: Forestry, Highways, Emcon, Village PW | Monitor effectiveness of communications ie # of trouble spots increasing? Or decreasing?  | Ongoing.                              | Ongoing.  | Ongoing.   |
|                       |   | 2019     | Encourage Road User (RUG) Group - new format, more meetings and cooperation.  | 1 RUG meeting held.   | Ongoing.                              | Ongoing.  | Ongoing.   |
|                       |   | 2019     | Finalize Sugarloaf Bridge project and related paving.   | Signage and traffic controls on bridge approaches.  | Ongoing.                              | Complete.   |  |
|                       |   | 2019     | Assessment on Pandora Slough culvert collapse.  | Report received.  | Ongoing.                              | Complete.   |  |
|                       |   | 2022     | Reno Street Culvert Replacement (Pandora Slough)  | Funding secured for replacement   |                                       |   | Priority Identified.<br>Funding applied for.     |
|                       | Sewer Services  | 2019     | West Side Sewer Expansion<br>Project.   | Continue meeting with ECFN and staff.   | Ongoing.                              | Ongoing.  | Ongoing.   |
|                       |   | 2020     | East side sewer project.  | Secure funding to build.  Council to set budget priority.   | Priority Identified.                  | Ongoing.  | Ongoing.   |
|                       |   | 2021     | Implement improvements to Lift station 2.   | Budget Item Approval.   |                                       | Priority Identified.                                | Ongoing.   |
|                       |   | 2022     | Community Hall Septic<br>Replacement  | Septic Tank and Field at Community Hall is replaced.  |                                       |   | Priority Identified.<br>Budget Item<br>approved. |

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## APPENDIX II: SCHEDULES OF PAYMENTS AND PERMISSIVE EXEMPTIONS

#### 2021 Schedule of Council Remuneration

|                           | Remuneration | Expenses    | Total        |
|---------------------------|--------------|-------------|--------------|
| Mayor Julie Colborne      | \$ 4,774.00  | \$ 673.00   | \$ 5,447.00  |
| Councillor Al Rodgers     | \$ 2,386.51  | -           | \$ 2,386.51  |
| Councillor Justin Janisse | \$ 3,182.00  | -           | \$ 3,182.00  |
| Councillor Barb Lewis     | \$ 3,182.00  | \$ 673.00   | \$ 3,855.00  |
| Councillor Ernie Smith    | \$ 1,591.00  | -           | \$ 1,591.00  |
| Totals                    | \$ 15,115.51 | \$ 1,346.00 | \$ 16,461.51 |
|                           | 6188         |             |              |

# 2021 Schedule of Payments to Suppliers

# Annual Payment Greater than \$25,000

| Municipal Insurance Association of BC | \$ 31,378.00  |
|---------------------------------------|---------------|
| BDO Canada LLP                        | \$ 33,122.87  |
| Whites Diesel Power and Marine        | \$ 36,553.57  |
| Municipal Pension Plan                | \$ 39,683.03  |
| BC Hydro                              | \$ 42,526.78  |
| TASC Systems Inc                      | \$ 46,762.44  |
| Receiver General                      | \$ 57,566.22  |
| BGC Engineering Inc.                  | \$ 74,955.42  |
| All Other Consolidated                | \$ 272,596.93 |
|                                       |               |

## 2021 Permissive Exemptions

**Total Payments to Suppliers** 

The Village of Zeballos did not have any permissive exemptions in 2021.

\$ 635,145.26

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Village of Zeballos Financial Statements For the year ended December 31, 2021

# Village of Zeballos Financial Statements For the year ended December 31, 2021

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Tel: 604 688 5421 Fax: 604 688 5132 vancouver@bdo.ca www.bdo.ca BDO Canada LLP Unit 1100 - Royal Centre 1055 West Georgia Street Vancouver BC V6E 3P3 Canada

#### Village of Zeballos Management's Responsibility for Financial Reporting 2021 Financial Statements

The Council of the Village of Zeballos has delegated the responsibility for the integrity and objectivity of the financial information contained in the financial statements to the management of the Village of Zeballos. The financial statements which, in part, are based on informed judgments and estimates, have been prepared by management in accordance with Canadian public sector accounting standards, which have been applied on a basis consistent with that of the preceding year.

To assist in carrying out their responsibility, management maintains an accounting system and internal controls to provide reasonable assurance that transactions are executed and recorded in accordance with authorization, and that financial records are reliable for preparation of financial statements.

The Mayor and Council oversee management's responsibilities for the financial reporting and internal control systems. Mayor and Council review internal financial statements on a periodic basis, and meet periodically with management to satisfy themselves that management's responsibilities are properly discharged. Council annually reviews and approves the financial statements.

The Village of Zeballos' independent auditors, BDO Canada LLP, are engaged to express an opinion as to whether these financial statements present fairly in all material respects, the Village of Zeballos' financial position, operating and cash flows in accordance with Canadian public sector accounting standards. Their opinion is based on procedures they consider sufficient to support such an opinion in accordance with Canadian generally accepted auditing standards.

The financial statements have, in management's opinion, been properly prepared within reasonable limits of materiality and in accordance with Canadian public sector accounting standards.

Shannon Carlow

CAO





#### To the Mayor and Councilors of the Village of Zeballos

#### Opinion

We have audited the financial statements of the Village of Zeballos which comprise the Statement of Financial Position as at December 31, 2021, and the Statements Operations, Changes in Net Financial Assets, and Cash Flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies and other explanatory information.

In our opinion, the Village of Zeballos financial statements present fairly, in all material respects, the financial position of Village of Zeballos as at December 31, 2021 and its financial performance and cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally-accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the Village of Zeballos in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

# Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Village of Zeballos's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Village of Zeballos, or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Village of Zeballos's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally-accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.



#### Auditor's Responsibilities for the Audit of the Financial Statements (Continued)

As part of an audit in accordance with Canadian generally-accepted auditing standards we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances. But not for the purpose of expressing an opinion on the effectiveness of the Village of Zeballos's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Village of Zeballos's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However future events or conditions may cause the Village of Zeballos to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

We also provide those charged with governance with a statement that we have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on our independence, and where applicable, related safeguards.

#### **Unaudited Information**

We have not audited, reviewed or otherwise attempted to verify the accuracy or completeness of schedule 4 of the Village of Zeballos's financial statements.

BDO Canada LLP

**Chartered Professional Accountants** 

Vancouver, British Columbia May 13, 2022

## Village of Zeballos Statement of Financial Position

| December 31                              | 2021                   | 2020      |  |
|--|------------------------|-----------|--|
| Financial Assets                         |                        |           |  |
| Cash                                     | <b>\$ 1,371,825</b> \$ | 512,451   |  |
| Accounts receivable (Note 1)             | 71,863                 | 288,097   |  |
| Investments (Note 2)                     | 912,493                | 910,880   |  |
| Taxes and user fees receivable           | 39,013                 | 60,487    |  |
|  | 2,395,194              | 1,771,915 |  |
| Liabilities                              |                        |           |  |
| Accounts payable and accrued liabilities | 45,894                 | 84,044    |  |
| Unearned revenue (Note 3)                | 473,337                | 129,202   |  |
|  | 519,231                | 213,246   |  |
| Net Financial Assets                     | 1,875,963              | 1,558,669 |  |
| Non-Financial Assets                     |                        |           |  |
| Prepaid expenses                         | 12,049                 | 10,676    |  |
| Tangible capital assets (Note 4)         | 5,882,448              | 5,962,582 |  |
|  | 5,894,497              | 5,973,258 |  |
| Accumulated Surplus (Note 5)             | <b>\$ 7,770,460</b> \$ | 7,531,927 |  |

Contingent Liabilities (Note 6) Contractual Rights (Note 13) Significant Event (Note 15)

CAO

Mayor

# Village of Zeballos Statement of Operations

| For the year ended December 31  |    | Budget<br>2021<br>(Note 12)  | <br>2021  | 2020   |
|---|----|--|---|--|
| Revenue (Schedule 2 and 3) Taxation - net (Note 7) Government grants - Federal (Schedule 1) Government grants - Provincial (Schedule 1) Sales of services Amortized contribution of tangible capital asset Interest and other Water utility charges Sewer utility charges | \$ | 206,616<br>1,391,320<br>92,275<br>10,250<br>28,500<br>12,650           | \$<br>207,366<br>213,839<br>453,006<br>116,605<br>26,789<br>6,995<br>28,958<br>13,522<br>33,577 | \$<br>187,588<br>59,631<br>774,748<br>95,244<br>26,789<br>13,881<br>27,923<br>13,420 |
| Donations   | -  | 1,741,611  | 1,100,657   | 1,199,224  |
| Expenses (Schedule 2 and 3) General government services Environmental health services Protective services Transportation services Recreation and cultural services Water system operations Sewer system operations  |    | 1,531,931<br>31,160<br>59,500<br>198,850<br>85,005<br>23,855<br>34,575 | 371,358<br>36,261<br>27,368<br>258,790<br>80,350<br>52,085<br>35,912                            | 366,563<br>37,214<br>39,427<br>238,368<br>64,838<br>39,933<br>51,470                 |
| Annual Surplus (Deficit)  | _  | (223,265)  | 238,533   | 361,411  |
| Accumulated Surplus, beginning of year  |    | 7,531,927  | 7,531,927   | 7,170,516  |
| Accumulated Surplus, end of year  | \$ | 7,308,662  | \$<br>7,770,460   | \$<br>7,531,927  |

# Village of Zeballos Statement of Changes in Net Financial Assets

| For the year ended December 31  |    | Budget<br>2021         | 2021                        | 2020                 |
|---|----|------------------------|-----------------------------|----------------------|
|   |    | (Note 12)              |                             |                      |
| Annual Surplus (Deficit)  | \$ | (223,265)              | \$<br>238,533               | \$<br>361,411        |
| Acquisition of tangible capital assets<br>Amortization of tangible capital assets<br>Disposition of tangible capital assets |    | (117,500)<br>(248,010) | (168,798)<br>248,010<br>922 | (163,165)<br>241,039 |
|   |    | (365,510)              | 80,134                      | 77,874               |
| Acquisition of prepaid expenses Use of prepaid expenses   |    | ).e:<br>):€:           | (12,049)<br>10,676          | (10,676)<br>29,512   |
|   |    |                        | (1,373)                     | 18,836               |
| Change in net financial assets for the year   |    | (588,775)              | 317,294                     | 458,121              |
| Net financial assets, beginning of year   | _  | 1,558,669              | 1,558,669                   | 1,100,548            |
| Net financial assets, end of year   | \$ | 969,894                | \$<br>1,875,963             | \$<br>1,558,669      |

# Village of Zeballos Statement of Cash Flows

| For the year ended December 31   |    | 2021                 | 2020                  |
|--|----|----------------------|-----------------------|
| Cash provided by (used in)   |    |                      |                       |
| Operating activities Annual surplus  | \$ | 238,533 \$           | 361,411               |
| Items not involving cash Amortization of tangible capital assets Loss on disposal of tangible capital assets |    | 248,010<br>922       | 241,039               |
| Changes in non-cash operating balances   |    | 487,465              | 602,450               |
| Accounts and taxes receivable Prepaid expenses   |    | 237,708<br>(1,373)   | (38,054)<br>18,836    |
| Accounts payable and accrued liabilities Unearned revenue  |    | (38,150)<br>344,135  | 24,355<br>(28,516)    |
|  | -  | 1,029,785            | 579,071               |
| Investing activities Purchase of tangible capital assets Purchase of investments                             | := | (168,798)<br>(1,613) | (163,165)<br>(56,889) |
|  |    | (170,411)            | (220,054)             |
| Increase in cash during the year   |    | 859,374              | 359,017               |
| Cash, beginning of year  |    | 512,451              | 153,434               |
| Cash, end of year  | \$ | 1,371,825 \$         | 512,451               |

# Village of Zeballos Summary of Significant Accounting Policies

#### December 31, 2021

The Village of Zeballos (the "Village") is a municipality in the Province of British Columbia and operates under the provisions of the Community Charter. The Village provides municipal services such as fire, public works, planning, parks, recreation and other general government services for its taxpayers and some services to neighbouring communities. The Village prepares its financial statements in accordance with Canadian public sector accounting standards ("PSAS").

#### Significant Accounting Policies

#### Investments

Investments are comprised entirely of Municipal Finance Authority ("MFA") pooled investments. The investments are carried at market value which approximates amortized cost.

#### Tangible Capital Assets Tangible

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees and site preparation costs. Amortization is recorded on a straight-line basis over the estimated useful life of the tangible capital asset commencing once the asset is put into use. Donated tangible capital assets are recorded at fair value at the time of the donation.

Estimated useful lives of tangible capital assets are as follows:

| Buildings                                   | 10 to 50 years  |
|---|-----------------|
| Fixtures, furniture, equipment and vehicles | 5 to 20 years   |
| Fire truck                                  | 30 years        |
| Roads and bridges                           | 10 to 100 years |
| Water infrastructure                        | 10 to 100 years |
| Sewer infrastructure                        | 10 to 100 years |
| Parks and land improvements                 | 10 to 100 years |

# Collection of Taxes on Behalf of Other Taxation Authorities

The Village collects taxation revenue on behalf of other entities. Such levies, other revenues, expenses, assets and liabilities with respect to the operations of entities are not reflected in these financial statements. Levies imposed by other taxing authorities are not included as taxes for municipal purposes. Levies imposed by Strathcona Regional District for services and general administrative services and other taxing authorities are not included.

#### Revenue Recognition

Taxes are recorded at estimated amounts when they meet the definition of an asset, have been authorized and the taxable event occurs. Taxes receivable are recognized net of allowance for anticipated uncollectible amounts.

Through the British Columbia Assessment's appeal process, taxes may be adjusted by way of supplementary roll adjustments. The affects of these adjustments on taxes are recognized at the time they are awarded.

Charges for sewer and water usage are recorded as user fees when services are delivered. Connection fee revenues are recognized when the connection has been established.

Government transfers, which include legislative grants, are recognized in the financial statements when received if the transfer is authorized and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as unearned revenue when transfer stipulations give rise to a liability. Transfer revenue is recognized in the statement of operations as the stipulation liabilities are settled.

Sales of service and other revenue is recognized on an accrual basis as earned.

#### Unearned Revenue

Revenues from the sale of business licenses, dog tags and rental revenues pertaining to the subsequent year have been deferred. These amounts will be recognized as revenue in the next fiscal year.

Contributions of assets in exchange for future services are deferred and recognized over the term of the service contract.

#### Trust Funds

Trust funds held by the Village, and their related operations, are not included in these financial statements.

#### Use of Estimates

The preparation of financial statements in accordance with PSAS requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from management's best estimates as additional information becomes available in the future. Areas requiring the greatest degree of estimation include useful lives of tangible capital assets, provisions for contingent liabilities and the collectability of accounts and taxes receivables.

# Village of Zeballos Summary of Significant Accounting Policies

#### December 31, 2021

#### **Contaminated Sites**

Governments are required to accrue a liability for the costs to remediate a contaminated site. Liabilities are recognized when an environmental standard exists, contamination exceeds the standard, the government has responsibility for remediation, future economic benefits will be given up and a reasonable estimate can be made.

Management has assessed its potential liabilities including sites that are no longer in productive use and sites for which the Village accepts responsibility. There were no such sites that had contamination in excess of an environmental standard which required remediation at this time, therefore no liability was recognized as at December 31, 2021 or December 31, 2020.

# December 31, 2021

## Accounts Receivable

|  | 2021                           | 2020                             |
|--|--------------------------------|----------------------------------|
| Government remittances receivable<br>Trade receivable<br>Grants receivable | \$<br>6,727<br>7,976<br>57,160 | \$<br>12,965<br>6,238<br>268,894 |
|  | \$<br>71,863                   | \$<br>288,097                    |

#### 2. Investments

The Village's investments balance is held in the MFA's Money Market Fund (the "Fund"). The Fund's one-year yield as at December 31, 2021 was 0.59% (2020 - 0.85%), and investments within it are redeemable at any time.

The Fund's guidelines require it to be comprised of investments in high quality Canadian-dollar denominated money market instruments including debt issued or guaranteed by the Government of Canada, any Canadian province or any agency of either, or any municipal corporation in Canada, obligations of Canadian chartered banks or trust companies, and high quality short-term corporate obligations. The maximum term of each investment at time of investment is 366 days, and the weighted average maturity of the Fund's portfolio may not exceed 90 days.

## 3. Unearned Revenue

Included in unearned revenue are amounts related to:

|  |     | 2021                                | 2020                             |
|--|-----|-------------------------------------|----------------------------------|
| Flood Mitigation Planning (a) Fire protection agreement (b) Columbarium contribution (c) Other (d)                                   | \$  | 375,000<br>80,366<br>9,600<br>8,371 | \$<br>107,154<br>9,800<br>12,248 |
|  | \$  | 473,337                             | \$<br>129,202                    |
|  | _   | 2021                                | 2020                             |
| Opening balance Add: Amount received during the year - Flood Mitigation Less:  | \$  | 129,202<br>375,000                  | \$<br>157,718                    |
| Amortization of deferred fire protection agreement<br>Amortization of columbarium contribution<br>Change from other unearned revenue | ::: | (26,788)<br>(200)<br>(3,877)        | (26,789)<br>(200)<br>(1,527)     |
| Closing balance  | \$  | 473,337                             | \$<br>129,202                    |

- (a) The Village received funding from the Province's Community Emergency Preparedness Fund for \$375,000 for its Slope Hazard Mitigation project to assist the prevention of flooding hazards within the community. Construction for this project is planned to commence in 2022.
- (b) The Village received a contribution of a fire truck with an estimated fair value of \$267,886 from Ehatis Reserve during 2014. In exchange for the contribution, the Village has committed to provide fire protection services, maintain the fire truck and provide a 50% reduction of annual fire service fee to Ehatis Reserve for 10 years (2015 2024) as the consideration of the capital contribution. The fair value is being amortized to revenue over the term of the service agreement.
- (c) The Village received a donation of \$10,000 for the construction of a columbarium during 2018. Amortization of the columbarium asset and these contributions will occur over the 50 year estimated useful life of the columbarium.
- (d) Other deferred revenue includes amounts related to cemetery improvement, deposits and rental.

Village of Zeballos Notes to Financial Statements

December 31, 2021

4. Tangible Capital Assets

|                                       |    |                          |           | Fixture, Furniture | Roads and               | Parks and Land | Water          | Sewer          | 2021                                | 2020      |
|---------------------------------------|----|--------------------------|-----------|--------------------|-------------------------|----------------|----------------|----------------|-------------------------------------|-----------|
|                                       |    | Land                     | Buildings | and Vehicles       | Bridges                 | Improvements   | Infrastructure | Infrastructure | Total                               | Total     |
| Cost, beginning of year               | \$ | 342,442 \$ 1,476,568     | 1,476,568 | \$ 883,918         | 883,918 \$ 4,060,571 \$ | 687,444 \$     | \$ 526,586     |                | 1,037,070 \$ 9,473,988 \$ 9,310,823 | 9,310,823 |
| Additions                             |    | 15,300                   | 9,630     | 15,574             | •                       | 50,400         | 21,920         | 55,974         | 168,798                             | 163,165   |
| Disposals                             |    | 1                        | (10,083)  | •                  | ε                       |                | *8             |                | (10,083)                            |           |
| Cost, end of year                     |    | 357,742 1,476,115        | 1,476,115 | 899,492            | 4,060,571               | 737,844        | 1,007,895      | 1,093,044      | 9,632,703                           | 9,473,988 |
| Accumulated amortization,             |    |                          |           |                    |                         |                |                |                |                                     |           |
| beginning or year                     |    | Đ,                       | 687,656   | 415,699            | 1,098,759               | 380,913        | 405,821        | 522,558        | 3,511,406                           | 3,270,367 |
| Amortization                          |    | *                        | 46,540    | 38,517             | 96,120                  | 18,897         | 24,638         | 23,298         | 248,010                             | 241,039   |
| Disposals                             |    | 10                       | (6,159)   | •                  | Service Service         | , i            |                | 2              | (9,159)                             | (4)       |
| Accumulated amortization, end of year |    | 114                      | 725 037   | 454 216            | 1 194 879               | 399.810        | 430 459        | 545 856        | 3.750.756                           | 3.511.406 |
| Net carrying amount,                  |    | 5                        | 10000     |                    |                         |                |                |                |                                     |           |
| end of year                           | S  | \$ 357,741 \$ 751,077 \$ | 751,077   |                    | 445,277 \$ 2,865,692 \$ | 338,034 \$     | 577,436 \$     |                | 547,188 \$ 5,882,448 \$ 5,962,580   | 5,962,580 |

# 5. Accumulated Surplus

The Village segregates its accumulated surplus in the following categories:

|   |      | 2021   | 2020   |
|---|------|--|--|
| Statutory Reserve - Capital Works, Machinery and Equipment Depreciation Reserve (a) Economic Development Reserve Future Expenditures Reserves Gas Tax Agreement - Community Works Investment in Non-Financial Assets (b) Unrestricted |      | 42,373<br>56,888<br>120,741<br>464,487<br>5,894,497<br>1,191,474 | \$<br>42,274<br>56,756<br>127,983<br>419,184<br>5,973,258<br>912,472 |
|   | \$ 7 | 7,770,460  | \$<br>7,531,927  |

- (a) The Capital Works, Machinery and Equipment Depreciation Reserve was established by Bylaw #114, in 1975 for the purpose of setting aside funds on an annual basis to purchase machinery and equipment.
- (b) The investment in non-financial assets represents amounts already spent and invested in infrastructure and other non-financial assets.

# 6. Contingent Liabilities

- (a) The Village is responsible as a member of the Strathcona Regional District for its share of any operating deficits or long-term debt related to functions in which it participates. Management has assessed the risks as unlikely at this time therefore no provision has been recorded in the financial statements.
- (b) The Village is partially self-insured through the Municipal Insurance Association of British Columbia. Should the Association pay out claims in excess of premiums received, it is possible that the Village along with the other participants, would be required to contribute towards the deficit. Management has assessed the risks as unlikely at this time therefore no provision has been recorded in the financial statements.

## 7. Taxation - Net

|   | Budget<br>2021 | Actual<br>2021 | Actual<br>2020 |
|---|----------------|----------------|----------------|
| General municipal purposes Collections for other governments    | \$ 206,616     | \$ 207,367     | \$ 192,332     |
| Province of BC - school tax                                     | 44,299         | 44,339         | 35,698         |
| Comox Strathcona Regional Hospital District Police taxes levied | 5,634<br>5,713 | 5,634<br>5,713 | 7,753<br>5,346 |
| Strathcona Regional District                                    | 3,986          | 3,987          | 3,831          |
| BC Assessment Authority   | 634            | 637            | 621            |
| Vancouver Island Regional Library                               | 4,414          | 4,414          | 4,012          |
| Comox Valley Regional District Solid Waste                      | 2,210          | 2,210          | 2,690          |
|   | 273,506        | 274,301        | 252,283        |
| Transfers   |                |                |                |
| Province of BC - school tax                                     | 44,299         | 44,344         | 39,791         |
| Comox Strathcona Regional Hospital District                     | 5,634          | 5,634          | 7,796          |
| Police taxes levied   | 5,713          | 5,713          | 5,686          |
| Strathcona Regional District                                    | 3,986          | 3,986          | 4,044          |
| BC Assessment Authority   | 634            | 634            | 624<br>4,034   |
| Vancouver Island Regional Library                               | 4,414          | 4,414<br>2,210 | 2,720          |
| Comox Valley Regional District Solid Waste                      | 2,210          | 2,210          | 2,720          |
|   | 66,890         | 66,935         | 64,695         |
| Available for general municipal purposes                        | \$ 206,616     | \$ 207,366     | \$ 187,588     |

#### 8. Pension Plan

The Village and its employees contribute to the Municipal Pension Plan (a jointly trusteed pension plan). The Board of Trustees, representing plan members and employers, is responsible for administering the plan, including investment of assets and administration of benefits. The plan is a multi-employer defined benefit pension plan. Basic pension benefits are based on a formula. As at December 31, 2021, the plan had approximately 220,000 active members and approximately 112,000 retired members. Active members include approximately 42,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. The rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent actuarial valuation for the Municipal Pension Plan as at December 31, 2018, indicates a \$2,866 million funding surplus for basic pension benefits on a going concern basis.

The Village paid \$18,214 (2020 - \$18,479) for employer contributions to the plan in fiscal 2021.

The next valuation will be as at December 31, 2022 with results available in 2023.

Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to individual employers participating in the plan.

#### 9. Funds Held in Trust

At December 31, 2021, the Village held \$480 (2020 - \$480) in trust as a Cemetery Care Fund in accordance with the Cremation, Interment and Funeral Services Act of British Columbia and the Village's bylaws. These funds are not included in these financial statements.

## 10. Segmented Information

The Village is a diversified municipal government institution that provides a wide range of services to its citizens. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments and the activities they encompass are as follows:

## General Government Administration and Other

This segment relates to the revenues and expenses of the Village's operations that cannot be directly attributed to any other service area, and notably include general administrative, legislative, and fiscal services.

## **Protective Services**

Protection Services is comprised of fire protection services, building inspection, bylaw enforcement and emergency services. The fire department is responsible to provide fire suppression service, fire prevention programs, training and education. The members of the fire department consist of volunteers.

# **Transportation Services**

Transportation services is comprised of the maintenance of roads, bridges, outdoor lighting, storm drains and mechanical services and Public Works buildings.

#### **Environmental Health**

Environmental health services is comprised of solid waste collection.

# Recreation and Cultural

Recreation and culture services includes transactions attributable to the operation of the local library, which is a service provided in concert with the Vancouver Island Regional Library.

#### **Water Services**

Water services involves distribution of water to residents.

#### **Sewer Services**

Sewer services involves the collection and treatment of sewage and waste water by maintaining and operating pipes, manholes, culverts and treatment facilities.

| 11. Expenses by Object  |     |          |      |                       |     |               |
|-------------------------|-----|----------|------|-----------------------|-----|---------------|
|                         |     |          |      | Capital               |     | 2021          |
|                         | Ope | erations | Acqu | uisitions             |     | Total         |
|                         |     |          |      |                       |     |               |
| Goods and services      | \$  | 297,748  | \$   | 168,798               | Ś   | 466,546       |
| Labour                  | •   | 298,601  | •    | -                     | *   | 298,601       |
| Debt charges - interest |     | 3,311    |      | -                     |     | 3,311         |
| Professional services   |     | 14,454   |      |                       |     | 14,454        |
| Amortization expense    |     | 248,010  |      | -                     |     | 248,010       |
|                         |     |          |      |                       |     |               |
| Total Expenses          | \$  | 862,124  | \$   | 168,798               | \$1 | ,030,922      |
|                         | Ор  | erations | Aco  | Capital<br>guisitions |     | 2020<br>Total |
|                         |     |          |      |                       |     |               |
| Goods and services      | \$  | 290,934  | \$   | 163,165               | \$  | 454,099       |
| Labour                  |     | 274,438  | -    | (*)                   |     | 274,438       |
| Debt charges - interest |     | 3,010    |      |                       |     | 3,010         |
| Professional services   |     | 28,392   |      | S.#.33                |     | 28,392        |
| Amortization expense    |     | 241,039  |      | ) <del>=</del> (      |     | 241,039       |
| Total Expenses          | \$  | 837,813  | \$   | 163,165               | \$  | 1,000,978     |

# 12. Budget

Budget amounts represent the financial Plan By-Law adopted by Council on April 27, 2021. The budget anticipated use of surpluses accumulated in previous years to balance against current year expenditures in excess of current year revenues. In addition, the budget anticipated capital expenditures rather than amortization expense. The following reconciliation of the "Deficit for the year" is provided to show which items must be added or removed to reflect the financial plan.

|   | <br>2021          |
|---|-------------------|
| Financial Plan (Budget) Bylaw surplus/deficit for the year Add: | \$                |
| Capital expenditures Contribution to Reserves                   | 117,500<br>24,745 |
| Less: Budgeted transfers to accumulated surplus Amortization    | (117,500)         |
| Deficit for the year presented in PSAS financial statements     | \$<br>(248,010)   |

## December 31, 2021

# 13. Contractual Rights

The Village has entered into various agreements with parties for their use of real property owned by the Village. From these agreements, the Village is entitled to receive approximately \$44,000 in 2022 and \$35,000 per year for 2023 - 2026.

# 14. Comparative Figures

Certain comparative figures have been reclassified to conform with the current year's financial statement presentation.

#### 15. COVID-19

On March 11, 2020, the COVID-19 outbreak was declared a global pandemic by the World Health Organization. The Village's offices were closed to the public as a result, although essential services continued to be provided, with the offices re-opening in a limited capacity during the year. As the impacts of COVID-19 continue, there could be further effects on the Municipality, its citizens, employees, suppliers and other third party business associates. The Village has continued to deliver services during this pandemic through a variety of means, whether face-to-face or utilizing technology. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the Village is not able to fully estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity at this time.

Village of Zeballos Schedule 1 - Government Grants to the Village and Ratepayers

| For the year ended December 31  | Budget<br>2021   | 2021   | 2020   |
|---|--|--|--|
| Federal Government Gas Tax Agreement - Community Works Strategic Priorities Fund - Sugarloaf Bridge   | \$<br>4  | \$<br>122,220<br>91,619  | \$<br>59,631   |
|   | \$<br><u> </u>   | \$<br>213,839  | \$<br>59,631   |
| Province of British Columbia  General operating fund Small Communities Protection COVID-19 Safe Restart Gas Tax Agreement - Strategic Priorities Gas Tax Agreement - Strategic Priorities - Other FireSmart Community Funding Emergency Program Act Recoveries Emergency Operation Centres Other Grants in lieu of taxes Emergency Social Services Emergency Preparedness Floodplain Mapping Housing Needs Assessment | \$<br>369,453<br>200,000<br>50,000<br>-<br>13,400<br>8,467<br>-<br>750,000 | \$<br>375,000<br>-<br>68,271<br>-<br>3,782<br>-<br>5,953<br>-<br>- | \$<br>351,860<br>200,000<br>23,326<br>25,673<br>5,088<br>5,513<br>53,860<br>20,305<br>75,218<br>13,905 |
|   | \$<br>1,391,320  | \$<br>453,006  | \$<br>774,748  |

Village of Zeballos Schedule 2 - Combined Statement of Operations by Segment

For the year ended December 31, 2021

| \$ \$                       | 12,912 30,729                  | Through an       |                  | Utility                                 | Actual                                     | Budget                                 |
|-----------------------------|--------------------------------|------------------|------------------|---|--|--|
|                             |                                | ¥11              | 28,958           | . 13,522                                | \$ 207,366<br>42,480<br>213,839<br>453,006 | \$ 206,616<br>41,150<br>-<br>1,391,320 |
|                             | , C                            | 11,452           | * * * * * o      | ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) | 26,789<br>116,605<br>33,577<br>6,995       | 92,275                                 |
| 27.10                       |                                | 46.899           | 71.847           | 7.016                                   | 297.748                                    | 1.716.866                              |
|                             | - —                            | 14,554           | 5,598            | 5,598                                   | 298,601<br>3,311<br>14,454                 |  |
| 13,341 96,7<br>27,368 258,7 | 96,119 7,026<br>258,790 36,261 | 18,89/<br>80,350 | 24,64U<br>52,085 | 23,298<br>35,912                        | 248,010<br>862,124                         | 1,964,876                              |
| 588,919 \$ 4,061 \$ (234,4  | (234,499) \$ (5,532)           | \$ (68,898)      | \$ (23,127)      | \$ (22,390)                             | \$ 238,533                                 | \$ (223,265)                           |

Village of Zeballos Schedule 3 - Combined Statement of Operations by Segment

For the year ended December 31, 2020

| ٩١  | General<br>Government<br>Administration | _ + - | Protective<br>Services |   | Transportation<br>Services | Environmental<br>Health<br>Services | nmental<br>Health<br>Services | and C | Recreation<br>and Cultural<br>Services |   | Water<br>Utility |   | Sewer<br>Utility |             | Total<br>2020<br>Actual |           |
|---|---|-------|------------------------|---|----------------------------|-------------------------------------|-------------------------------|-------|--|---|------------------|---|------------------|-------------|-------------------------|-----------|
| s.  | 187.588                                 | ų,    | ,                      | v | 1                          | v                                   |                               | v     |  |   | ,                | v |                  | v           | 187 588                 | v         |
| Jtility charges and user rates                                | 4                                       | F gar | k 90                   | E | l <b>1</b> 66              | •                                   | 8 88                          | s     | 5 - 95                                 | 5 | 27,923           | > | 13,420           | <b>&gt;</b> | 41,343                  |           |
| Government grants - Federal<br>Government grants - Provincial | 59,631                                  |       | <b>6</b> 5 <b>8</b> 5  |   | 2.300                      |                                     | 8C 81                         |       | 5.088                                  |   | s: 3             |   | 8 8              |             | 59,631                  | 605.267   |
| Amortization of contribution of tangible capital asset        |   |       | 26 789                 |   |                            |                                     | ,                             |       |  |   |                  |   | ,                |             | 26.789                  |           |
| 1000  | 59,295                                  | ,     | 912                    |   | 7.347                      | 2                                   | 25.385                        |       | 2.305                                  |   | 0.00             |   | İ                |             | 95.244                  |           |
| ,   | 13,881                                  |       | ×                      |   | ж                          |                                     | 20                            |       | *                                      |   |                  |   | 20               |             | 13,881                  |           |
| 1   | 1,087,755                               |       | 27,701                 |   | 9,647                      | 25                                  | 25,385                        |       | 7,393                                  |   | 27,923           |   | 13,420           |             | 1,199,224               |           |
|   |   |       |                        |   |                            |                                     |                               |       |  |   |                  |   |                  |             |                         |           |
|   | 129,818                                 |       | 25,661                 |   | 52,672                     | <u></u>                             | 3,988                         |       | 30,824                                 |   | 12,546           |   | 25,425           |             | 290,934                 |           |
|   | 143,839                                 |       | 425                    |   | 89,575                     | 7                                   | 16,200                        | •     | 13,791                                 |   | 5,304            |   | 5,304            |             | 274,438                 | 286,200   |
| Interest and bank charges                                     | 3,010                                   |       | ::•                    |   | Sie.                       |                                     | a                             |       | 34                                     |   | :×               |   | 39.              |             | 3,010                   |           |
| Professional services   | 28,392                                  |       | (0)                    |   | 110                        |                                     | 39                            |       |  |   |                  |   | 20               |             | 28,392                  |           |
|   | 61,504                                  |       | 13,341                 |   | 96,121                     | -                                   | 7,026                         |       | 20,223                                 |   | 22,083           |   | 20,741           |             | 241,039                 |           |
| Į. II   | 366,563                                 |       | 39,427                 |   | 238,368                    | 37                                  | 37,214                        |       | 64,838                                 |   | 39,933           |   | 51,470           |             | 837,813                 | 1,076,065 |
| Annual Surplus (Deficit)                                      | 771 197                                 | v     | (11 775)               | v | (177 900)                  | 44,                                 | (44 020)                      |       | (67.446)                               | · | (42 040)         | ı | (20,050)         |             | 264 444                 | 400, 700, |

# Village of Zeballos Schedule 4 - COVID-19 Safe Restart Grant (unaudited)

| December 31 | . 2021 |
|-------------|--------|
|-------------|--------|

| COVID-19 Safe Restart Grant Funds Received  Use of Funds: | \$ | 200,000 |
|---|----|---------|
| Balance of Unused Funds:                                  | S  | 200.000 |